



**Office of the Attorney General**

**Douglas B. Moylan**

Attorney General of Guam

Solicitor's Division

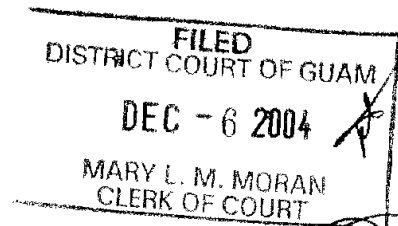
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**Attorneys for Respondents**

**IN THE DISTRICT COURT OF GUAM  
HAGÁTÑA, GUAM**

JULIE BABAUTA SANTOS, individually  
and on behalf of all those similarly situated,

Petitioner,

vs.

FELIX P. CAMACHO, Governor of Guam;  
ART ILAGAN, Director of Department of  
Revenue and Taxation; LOURDES M.  
PEREZ, Director of Department of  
Administration; DOUGLAS B. MOYLAN,  
Attorney General of Guam; and  
GOVERNMENT OF GUAM,

Respondents.

Civil Case No. 04-00006

**DECLARATION OF ROBERT M.  
WEINBERG PERTAINING TO  
CURRENT PROCEEDINGS**

I, ROBERT M. WEINBERG, declare under the penalty of perjury that the following is true  
and correct to the best of my knowledge and belief.

1. I am an Assistant Attorney General in the Office of the Attorney General of Guam,  
and make this Declaration with respect to proceedings currently pending in this case. This  
Declaration is based on my personal knowledge and the records of the Attorney General's Office.

ORIGINAL

1           2.       I have caused the records of the Attorney General's Office to be searched to  
2 ascertain whether the Attorney General of Guam has ever approved a legal services contract with  
3 Rodney J. Jacob, Esq., Daniel M. Benjamin, Esq. and/or Calvo & Clark, LLP regarding the instant  
4 case. No such contract could be found.

5           3.       I have caused the records of the Attorney General's Office to be searched to  
6 ascertain whether the Attorney General of Guam has ever approved a legal services contract with  
7 Rawlen MT Mantanona and/or the Mantanona Law Office regarding the instant case. No such  
8 contract could be found.

9           4.       Contrary to assertions made by purported counsel on behalf of the Governor,  
10 Assistant Attorney General Stephen A. Cohen and I have met with attorneys for the Office of the  
11 Governor of Guam on two occasions since September 2004 regarding the Earned Income Tax  
12 Credit ("EITC"). The meetings took place at the offices of Calvo & Clark, LLP. The first meeting  
13 occurred on September 10, 2004, at which Raymond L. Souza, Jr., Esq. of the Office of the  
14 Governor of Guam, Rodney J. Jacob, Esq. and Daniel M. Benjamin, Esq. of Calvo & Clark were  
15 present. The second meeting occurred on October 19, 2004, at which Shannon Taitano, Esq. of the  
16 Office of the Governor of Guam, and Rodney J. Jacob, Esq. and Daniel M. Benjamin, Esq. of Calvo  
17 & Clark were present. The full range of issues concerning the EITC were discussed at these  
18 meetings.  
19

20           5.       Numerous telephone calls have been exchanged between Assistant Attorney General  
21 Stephen A. Cohen and Rodney J. Jacob, Esq. and Daniel M. Benjamin, Esq. regarding the EITC.  
22 Assistant Attorney General Stephen A. Cohen transmitted to Rodney J. Jacob, Esq. and Daniel M.  
23 Benjamin, Esq. a draft of a proposed Answer he prepared and drafts of a proposed Motion to  
24

1 Dismiss and a proposed Memorandum of Points and Authorities he prepared in the other EITC case  
2 filed in this Court, *Charmaine R. Torres v. Government of Guam, Felix P. Camacho, et al*, Civil  
3 Case No. 04-00038. Rodney J. Jacob, Esq., Daniel M. Benjamin, Esq. and Shannon Taitano, Esq.  
4 requested the Attorney General's Office to concur with the MEMORANDUM OF POINTS AND  
5 AUTHORITIES IN SUPPORT OF GOVERNOR OF GUAM'S MOTION TO DISMISS they filed  
6 in the *Torres* case, which the Attorney General's Office agreed to do and did.

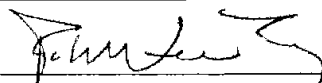
7  
8 6. To address concerns expressed by Shannon Taitano, Esq. on behalf of the Governor,  
9 Director of Administration Lourdes Perez, and Director of Revenue and Taxation Artemio Ilagan  
10 regarding the Illegal Expenditures Act, 5 G.C. A. §22401, Attorney General Douglas B. Moylan  
11 directed Deputy Attorney General Charles Troutman to prepare a Memorandum on the subject. He  
12 prepared such a Memorandum and it was transmitted to Shannon Taitano, Esq., Director of  
13 Administration Lourdes Perez, and Director of Revenue and Taxation Artemio Ilagan.

14 7. Attached hereto is an article from the November 27, 2004 issue of the Pacific Daily  
15 News in Guam reporting on a press release issued by Shawn Gumataotao, Governor Felix P.  
16 Camacho's spokesperson, on November 26, 2004.

17 8. Attached hereto is a Memorandum dated September 21, 2004 from Artemio B.  
18 Ilagan, Director of the Department of Revenue and Taxation, to Assistant Attorney General Stephen  
19 A. Cohen.

20 9. Attached hereto is a letter dated September 20, 2004 from Lourdes M. Perez to  
21 Assistant Attorney General Stephen A. Cohen.

22 DATED THIS 6<sup>th</sup> DAY OF December, 2004.

23  
24   
25 ROBERT M. WEINBERG



# Pacific Daily News

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## Governor files suit to halt EITC settlement

By **Theresa Merto**

Pacific Daily News

Attorneys for Gov. Felix Camacho filed documents in the U.S. District Court of Guam this week opposing the payment of the Earned Income Tax Credit settlement.

In June, the government of Guam agreed to pay \$60 million – over nine years – after it was sued by taxpayer Julie Babauta Santos for failing to pay the EITC to eligible taxpayers.

Lt. Gov. Kaleo Moylan, who was acting governor at the time, signed the settlement agreement while Camacho was off island. Governor's spokesman Shawn Gumataotao had said that Camacho supported the agreement. The governor, however, has since said the settlement is illegal and unfair.

On Wednesday, the governor's attorneys filed an opposition to the settlement in District Court.

"No facts regarding how this settlement was negotiated, or even whether there were negotiations, have been provided to the governor," the court documents said.

After the settlement was executed, Attorney General Douglas Moylan and Santos' attorney, Mike Phillips, submitted a stipulated proposed order preliminarily approving the settlement, documents state. It was signed on June 14 but days later another stipulated order was entered awarding the petitioner's counsel 10 percent of the settlement amount, the documents state.

"Before the court may enforce the settlement agreement, it must determine whether the court has jurisdiction over this case, whether the settlement is legal and whether it is fair and reasonable," documents state.

In August 2004, Charmaine Torres filed a similar lawsuit against a number of parties, including the governor and the attorney general.

### TO THE POINT

Gov. Felix Camacho's attorneys have filed documents in the District Court of Guam opposing the payment of the Earned Income Tax Credit settlement.

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"After legal research was done in connection with the Torres suit, the governor became concerned regarding the legality of the settlement in this case and wrote to the attorney general's office to inquire as to these concerns," documents state.

The governor's concern was that committing to pay any money before the Legislature had appropriated it would violate the Illegal Expenditures Act, documents state.

Camacho was further concerned that the proposed settlement was illegal and could expose him and all other government employees to criminal punishment if they proceeded.

"For this alone, the attorney general, as an officer of the government, lacks the authority to bind anyone to it," documents state.

The Earned Income Tax Credit is a refundable federal income tax credit for low-income working individuals and families.

The former administration stopped paying the tax credit for the working poor in 1998, calling it an unfunded federal mandate.

The settlement allows an estimated 30,000 residents to file claims as far back as 1996, which is when the Department of Revenue and Taxation first started changing its tax policy.

In a release, Douglas Moylan said, "The settlement was intended to benefit the most number of people according to our limited financial resources."

The release further said all of the parties believed that the people of Guam were best served through the settlement. Kaleo Moylan did not return calls for comment yesterday afternoon.

 [Email this story](#)

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DEPARTMENT OF

REVENUE AND TAXATION

GOVERNMENT OF GUAM

Gubetnamenton Guahan

ARTEMIO B. ILAGAN, Director

JOHN P. CAMACHO, Deputy Director  
Segundo Divislon

September 21, 2004

## MEMORANDUM

TO: Stephen A. Cohen, Assistant Attorney General

FROM: Artemio B. Ilagan, Director

RE: Julie Babauta Santos v Felix P. Camacho, Government of Guam, et al  
District Court of Guam, Civil Case No. 04-00006

This is in reply to your letter dated September 9, 2004. The following are the changes we would like to make:

1. The projected cost listed on pages 5 & 6 have not been appropriated or funded by the Legislature at this point so until they do so, the Department cannot implement the Administration plan.
2. On page 3, last paragraph, the document states that "The custodian of the EIC Settlement Fund shall be the Director of Revenue and Taxation". The custodian should be the Director of Administration for they have the manpower to do this and presently do all the accounting for all the different funds of the Government.
3. Presently, refunds are used to offset amounts owed to the Government by the taxpayer. EIC Claims should be subject to offsets for the following liabilities. The order of offsets is listed below:
  1. Accounts Receivable - Department of Revenue & Taxation
  2. Child Support
  3. Guam Memorial Hospital
  4. GHURA
4. The Department would like to stress that the period of limitation to examine the EIC Claims should be the same as that of the Individual Tax Return - 3 years from the date filed.
5. On top of page 8, it says " Within (15) days after the Effective Date . . . including instructions and procedures to complete and file the Claim form . . . ". Due to the voluminous amount of materials and the cost of postage, the Department would like to

reword the sentence to say that a "... Notice ... including the procedure how to obtain instructions and forms will be mailed to each potential EIC Class Member".

6. Projected Costs (page 5)

Postage expense \$100,000

The Department underestimated the postage expense in the original document. Also please take out the (10 years).

7. Currently, we have GEIPA applications for 1998 that were filed with their 1998 1040s. We intend to close the returns and not address them. We feel that taxpayers should file another EIC Claim for 1998 under the settlement agreement and to ensure that only one EIC claim be addressed, the Department will not entertain the 1998 GEIPA applications.

Steve, we leave it up to your discretion whether to add a provision in the settlement agreement regarding this matter.

If you have any questions regarding these changes, please contact Paul Terlaje at 475-1821.

  
Artemio B. Ilagan





**Felix P. Camacho**  
Governor  
**Kaleo S. Moylan**  
Lieutenant Governor

**GOVERNMENT OF GUAM**  
(GUBETNOMENTON GUAHAN)  
**DEPARTMENT OF ADMINISTRATION**  
(DIPATTAMENTON ATMENESTRASION)  
**DIRECTOR'S OFFICE**

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• Tel (671) 475-1101/1250 • Fax: (671) 477-6788



**Lourdes M. Perez**  
Director  
**Joseph C. Manibusan**  
Deputy Director

September 20, 2004

Attorney Stephen A. Cohen  
Assistant Attorney General  
Office of the Attorney General  
Suite 2-200 E, 120 West O'Brien Drive  
Hagatna, Guam 96910 USA

Re: District Court of Guam, Civil Case No. 04-00006

Dear Assistant Attorney General Cohen:

I am in receipt of your September 9, 2004 letter, accompanied by copies of various documents pertaining to the District Court of Guam Civil Case reference above.

Although I am aware that the Government of Guam entered into a settlement agreement, I am not aware of any fiscal or financial impact analyses done prior to the execution of this agreement to ensure full compliance with the terms of the agreement, as it pertains not only to the government's ability to set funds aside, but also as to whether it has the necessary resources to administer the program. Moreover, I wish to inquire whether an authorization and appropriation from the Guam Legislature is necessary to proceed with the execution of this agreement, since ordinarily court settlements and or claims against the Government of Guam are charged against the Government of Guam Claims Fund (historically, the fund is appropriated \$250,000 annually by the Legislature), or to the department involved in the litigation. I ask this because the Legislature did make a specific appropriation to fund the earned income tax credit program in 1997. Do we not need Legislative authorization and appropriation to execute and expend such a huge settlement amount? Do we not need a legislative authorization and appropriation to pay such legal fees as called for in the agreement?

While every effort is being made to work with the Department of Revenue & Taxation to set funds aside pursuant to the agreement, earned income tax credit payments are an un-funded liability and are above and beyond income tax refund payments. I respectfully request legal guidance as to whether or not legislative authorization and appropriation is necessary in order to proceed, especially in light of laws pertaining to obligating the Government of Guam without appropriate authorization, absence of which may constitute the making of illegal local expenditures pursuant to 5 GCA Division 2, Chapter 22, Article 4.

Thank you for your attention to this matter.

Sincerely,

Lourdes M. Perez  
Director

